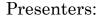
#### 21<sup>th</sup> Annual National Association of Drug Court Professionals Training Conference

uly 27~30, 2015 (name), MD.

# LEGAL ISSUES IN TRIBAL HEALING TO WELLNESS COURTS

**Common Challenges & Conundrums** for Tribal Healing to Wellness Courts



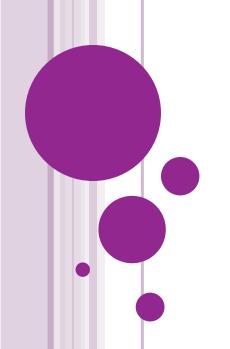
Hon. Joseph Thomas Flies-Away & Hon. Carrie E. Garrow T.L.P.I. Consultants

&

Lauren van Schilfgaarde T.L.P.I. Tribal Court Specialist



Tribal Law & Policy Institute



#### **O**VERVIEW

Indian Law Basics

Jurisdictional Issues

• Common Issues in Healing to Wellness Court

#### INDIAN LAW 101

- Indian Nations are sovereign nations outside U.S. Constitution
- Prior to colonization Indian Nations exercised full criminal jurisdiction
- Indian Nations are governed by tribal constitutions, codes, case law, customs and traditions
- U.S. interference in Indian nations' criminal jurisdiction
  - Federal jurisdiction
  - State jurisdiction
  - Non-Indians

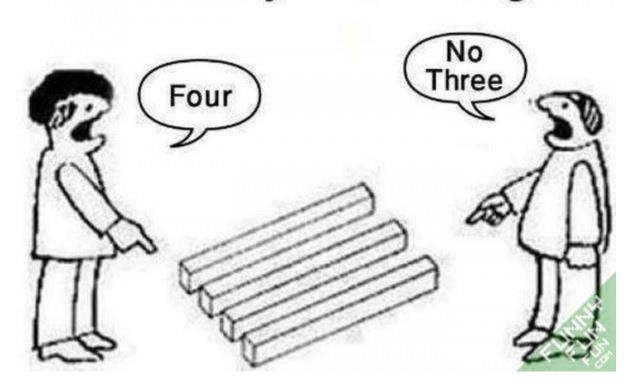


### DOES YOUR HWC HAVE JURISDICTION?

- Tribal Constitutions, Codes and Policies
- Citizenship?
  - Oliphant v. Squamish Indian Tribe
  - Violence Against Women Act 2014 Partial Oliphant Fix
    - Do you have necessary requirements in place?
- Defendant's History: Violent Offender Issues
- Type of Case: Civil, Family, Juvenile or Criminal

### COMMON LEGAL ISSUES

### It is really confusing!!!



#### PROBATION ISSUES

- Length of Probation
  - There have been no challenges to length of probation under ICRA
  - Length for federal and state criminal sentences defined by statute
  - What does your tribal code say?
- Consent to search ok for probation, maybe not for diversion/bond cases

### COMMON CHALLENGES: "TIME SERVED"

- Argument: Time served as a sanctions should be credited toward unimposed jail sentence in underlying criminal matter.
- Held: Mixed No consensus
  - Denial Waived credit when signed participation agreement if it's specific
  - Credit for time served waiting to be admitted and/or following termination but denied credit for time served as participant
  - Credit granted
  - Credit not granted when serving for contempt of court

### COMMON CHALLENGES: THE BASICS OF TERMINATION

- Generally notice, hearing, a fair procedure
- Create an adequate record of drug court termination hearings
- Think Due Process

## TERMINATION ISSUES: HEARING REQUIRED

- Jurisdictions split but emerging trend is to require a hearing Think Due Process
- What does this mean for you?
  - Need a separate judge?
  - Not necessarily
  - Creating a record is good process

### COMMON ISSUES: RECUSAL OF JUDGE FOR SENTENCING

- Do I need another judge for sentencing?
- Jurisdictions split
- What does this mean for you?
  - You may not have another judge
  - Create a record
  - Provide due process
  - State findings and conclusions on the record why you are imposing the sentence

### COMMON ISSUES: USE OF INFORMATION REVEALED IN DRUG COURT

• Held: In most instances use of the information was allowed because information was not precluded by federal confidentiality requirements

• Take away: have a rule in your policy – provides notice and process

### COMMON ISSUES: USING JAIL AS A SANCTION

- Can I use jail as a sanction in juvenile or family court? Or when the participant is pre-plea and there is no sentence?
- If you tribal law allows it
- Incarceration without a statute raises due process issues and can possibly be a violation against a person's right to be free from cruel and unusual punishment

### TRIBAL COURT DECISIONS



#### POLICIES AND PROCEDURES

- Violation of civil rights to impose sanction in violation of your policies and procedures
- Violation of ICRA if you fail to provide notice of intent to revoke
- Policies and procedures not approved by Tribal Council are not valid\*
  - \*may be a requirement of the Tribal Code or Constitution
- What does this mean for you?
  - If you have policies/procedures ... follow them!
  - If Tribal Council approval is needed ... secure it!

### EMERGING/ON-GOING ISSUES



### SOCIAL MEDIA

- Participant's availability or use of social media
- Admissibility issues
- Reliability issues
- Authentication issues
- Messages should be authenticated on a caseby-case basis
  - State v. Fleck, 23 A.3d 818 (Conn. App. Ct. 2011)



### YOUR ISSUES?





### TRIBAL LAW AND POLICY INSTITUTE RESOURCES

- www.WellnessCourts.org
- Tribal Healing to Wellness Court Publication Series
  - Tribal 10 Key Components
  - Preliminary Overview
  - Judicial Bench Book
  - Program Development
- Webinars
- Training Calendar
- o On- and Off-Site Technical Assistance

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